

# Cost Padding, Monitoring, and Regulation

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# Objectives

- We analyze the model of a **government's** procurement of facilities from a **firm** that can do cost padding.
- To examine the optimal **residual claimancy** for the government. (Government versus Firm)
- To examine the optimal **monitoring instruments** for the government.

# Related Literature

- Khalil and Lawarree (1995) explore the asymmetric information model in which a principal can determine residual claimancy (principal or agent) and a monitoring instrument (input or output).
- Laffont and Tirole (1992) analyze the procurement model with asymmetric information in which an agent exerts cost reduction effort ( $e$ ) and does cost padding ( $a$ ).

# Model

- $S$  : Social benefits
- $R$  : Revenue
- $C$  : Cost
- $t$  and  $\tau$  : Monetary transfers

$t$  : Gov. is a residual claimant

$\tau$  : Firm is a residual claimant

$$\text{Gov. Payoff} * \pi^{GI} > \pi^{GO} = \pi^{FO} > \pi^{FI}$$

Khalil-Lawarree (1995)

$$C(\theta, e, a) = \theta - e + a$$

$e$ : Firm's cost reduction effort

disutility  $\frac{e^2}{2}$  for Firm

$\theta$ : Firm's productivity types with  $\theta_1 < \theta_2$

w.p.  $p$  and  $1 - p$

$a$ : Firm's cost padding

# Monitoring Instruments

$$C(\theta, e, a) = \theta - e + a$$

- Monitoring  $e$  &  $a$
- Monitoring  $a$  &  $C$
- Monitoring  $e$  &  $C$

## Gov. as Residual Claimant

(Case 1) Monitoring  $a$  &  $e$

(Case 2) Monitoring  $e$  &  $C$

(Case 3) Monitoring  $a$  &  $C$

• Government 's Payoff :  $\Pi = S + R - C - t$

• Firm' s Payoff :  $U = t + a - \frac{e^2}{2}$

## **Firm** as Residual Claimant

(Case 4) Monitoring  $a$  &  $e$

(Case 5) Monitoring  $e$  &  $C$

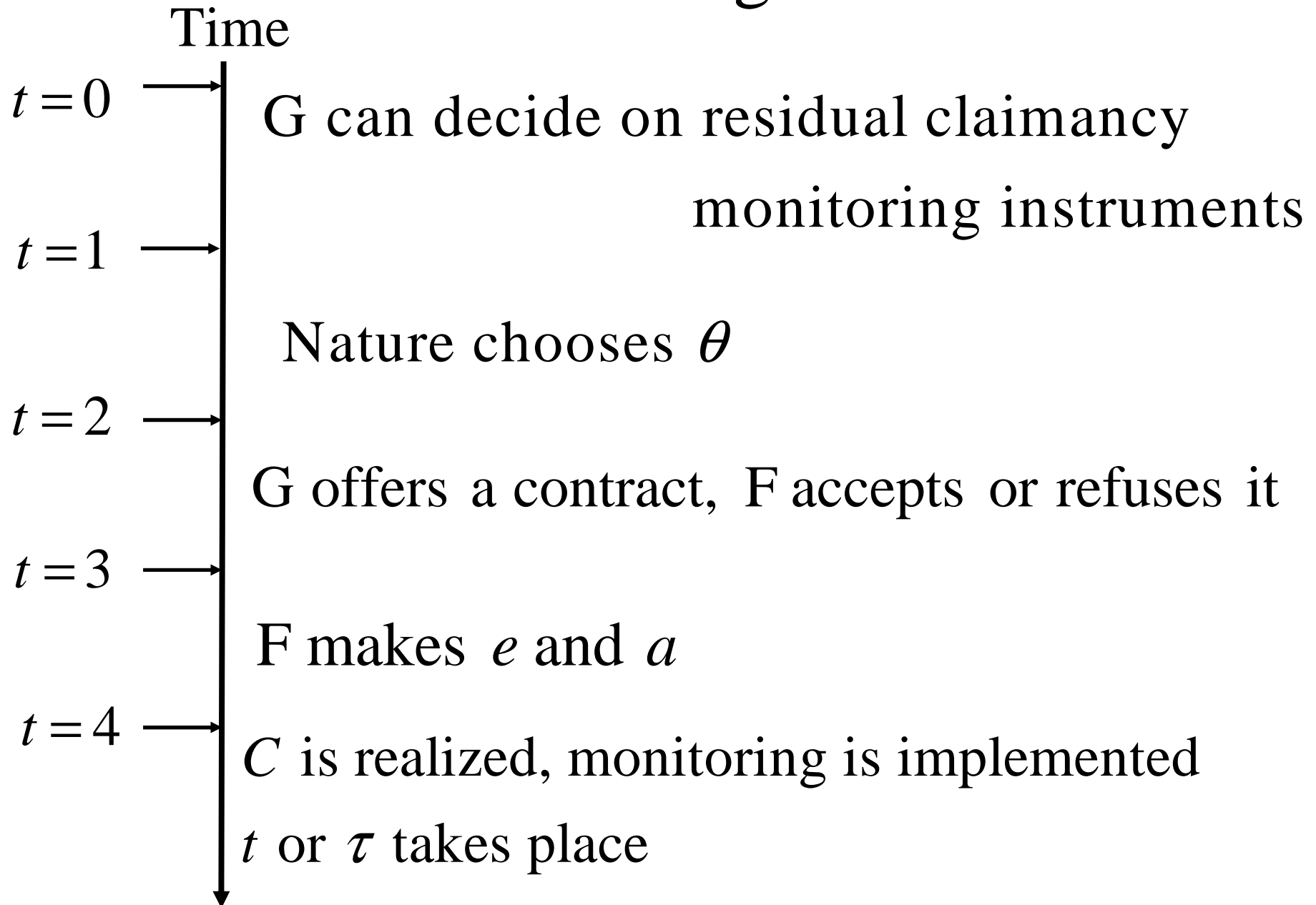
(Case 6) Monitoring  $a$  &  $C$

• Government's Payoff :  $\Pi = S + \tau$

• Firm's Payoff : 
$$U = R + a - C - \tau - \frac{e^2}{2}$$
$$= R - (\theta - e) - \tau - \frac{e^2}{2}$$



# Timing



## Benchmark: without cost padding

As a benchmark, we consider the cost function

$$C = \theta - e$$

residual claimant (government or firm)

and two monitoring instruments (cost reduction effort or cost

- Gov. as R/C + monitoring  $e$
- Gov. as R/C + monitoring  $C$
- Firm as R/C + monitoring  $e$
- Firm as R/C + monitoring  $C$

without cost padding: Gov. as R/C + Monitoring  $e$

The government's problem is to maximize its payoff subject to two IRCs and two ICCs. The optimal mechanism is given by

$$t_1 = \frac{e_1^2}{2} \quad t_2 = \frac{e_2^2}{2}$$

$$\left\{ \begin{array}{l} t_1 - \frac{e_1^2}{2} \geq 0 \\ t_2 - \frac{e_2^2}{2} \geq 0 \end{array} \right. \quad \left\{ \begin{array}{l} t_1 - \frac{e_1^2}{2} \geq t_2 - \frac{e_2^2}{2} \\ t_2 - \frac{e_2^2}{2} \geq t_1 - \frac{e_1^2}{2} \end{array} \right.$$

without cost padding: **Gov. as R/C + Monitoring C**

The government's problem is to maximize its payoff subject to two IRCs and two ICCs. The optimal mechanism is given by

$$t_1 = \frac{e_1^2}{2} + \frac{e_2^2 - \hat{e}_2^2}{2} \quad t_2 = \frac{e_2^2}{2}$$

with  $\hat{e}_2 = e_2 + \theta_1 - \theta_2$  and  $\hat{e}_1 = e_1 + \theta_2 - \theta_1$

$$\left\{ \begin{array}{l} t_1 - \frac{e_1^2}{2} \geq 0 \\ t_2 - \frac{e_2^2}{2} \geq 0 \end{array} \right. \quad \left\{ \begin{array}{l} t_1 - \frac{e_1^2}{2} \geq t_2 - \frac{\hat{e}_2^2}{2} \\ t_2 - \frac{e_2^2}{2} \geq t_1 - \frac{\hat{e}_1^2}{2} \end{array} \right.$$

without cost padding: **Firm as R/C + Monitoring  $e$**

The government's problem is to maximize its payoff subject to two IRCs and two ICCs. The optimal mechanism is given by

$$\tau_1 = R - (\theta_1 - e_1) - \frac{e_1^2}{2} - (\theta_2 - \theta_1) \quad \tau_2 = R - (\theta_2 - e_2) - \frac{e_2^2}{2}$$

with  $\hat{e}_2 = e_2 + \theta_1 - \theta_2$  and  $\hat{e}_1 = e_1 + \theta_2 - \theta_1$

$$\left\{ \begin{array}{l} R - (\theta_1 - e_1) - \frac{e_1^2}{2} - \tau_1 \geq 0 \\ R - (\theta_2 - e_2) - \frac{e_2^2}{2} - \tau_2 \geq 0 \end{array} \right\} \left\{ \begin{array}{l} R - (\theta_1 - e_1) - \frac{e_1^2}{2} - \tau_1 \geq R - (\theta_1 - e_2) - \frac{e_2^2}{2} - \tau_2 \\ R - (\theta_2 - e_2) - \frac{e_2^2}{2} - \tau_2 \geq R - (\theta_2 - e_1) - \frac{e_1^2}{2} - \tau_1 \end{array} \right.$$

without cost padding: **Firm as R/C + Monitoring C**

The government's problem is to maximize its payoff subject to two IRCs and two ICCs. The optimal mechanism is given by

$$\tau_1 = R - (\theta_1 - e_1) - \frac{e_1^2}{2} - \frac{e_2^2 - \hat{e}_2^2}{2} \quad \tau_2 = R - (\theta_2 - e_2) - \frac{e_2^2}{2}$$

with  $\hat{e}_2 = e_2 + \theta_1 - \theta_2$  and  $\hat{e}_1 = e_1 + \theta_2 - \theta_1$

$$\left\{ \begin{array}{l} R - (\theta_1 - e_1) - \frac{e_1^2}{2} - \tau_1 \geq 0 \\ R - (\theta_2 - e_2) - \frac{e_2^2}{2} - \tau_2 \geq 0 \end{array} \right\} \left\{ \begin{array}{l} R - (\theta_1 - e_1) - \frac{e_1^2}{2} - \tau_1 \geq R - (\theta_1 - \hat{e}_2) - \frac{\hat{e}_2^2}{2} - \tau_2 \\ R - (\theta_2 - e_2) - \frac{e_2^2}{2} - \tau_2 \geq R - (\theta_2 - \hat{e}_1) - \frac{\hat{e}_1^2}{2} - \tau_1 \end{array} \right.$$

# without cost padding: Cost reduction effort

A  $\theta_1$  type's effort level is at the first best.

A  $\theta_2$  type's effort level is at the first best under monitoring  $e$  and is distorted downward under monitoring  $C$ .

	Gov. as R/C	Firm as R/C
Monitoring $e$	$e_1 = e_2 = e^{fb} = 1$	
Monitoring $C$	$e_1 = e^{fb} = 1$ $e_2 = 1 - \frac{p}{1-p} (\theta_2 - \theta_1)$	

without cost padding: information rents

$$C = \theta - e$$

	Gov. as R/C	Firm as R/C
Monitoring $e$	0	$\theta_2 - \theta_1$
Monitoring $C$	<b>due to lower effort</b>	$\frac{e_2^2 - \hat{e}_2^2}{2}$

$$(\theta_2 - \theta_1) - \left( \frac{e_2^2 - \hat{e}_2^2}{2} \right) = (\theta_2 - \theta_1)(1 - e_2) + \frac{(\theta_2 - \theta_1)^2}{2} > 0$$

$$\Leftrightarrow \theta_2 - \theta_1 > \frac{e_2^2 - \hat{e}_2^2}{2}$$



without cost padding: Government's payoffs

$$C = \theta - e$$

	Gov. as R/C	Firm as R/C
Monitoring $e$	$\pi^{G\theta} = S + R - p\theta_1 - (1-p)\theta_2 + \frac{1}{2}$	$\pi^{F\theta} = S + R - \theta_2 + \frac{1}{2}$
Monitoring $C$	$\pi^{GO} = \pi^{FO} = S + R - \theta_2 + \frac{1}{2} + \frac{p}{2(1-p)} (\theta_2 - \theta_1)^2$	

# Analysis: with cost padding

We consider the cost function  $C = \theta - e + a$ .  
residual claimant (government or firm)

and three cases of monitoring:

(Case 1) Gov. as R/C + monitoring  $e$  and  $a$

(Case 2) Gov. as R/C + monitoring  $a$  and  $C$

(Case 3) Gov. as R/C + monitoring  $e$  and  $C$

(Case 4) Firm as R/C + monitoring  $e$  and  $a$

(Case 5) Firm as R/C + monitoring  $a$  and  $C$

(Case 6) Firm as R/C + monitoring  $e$  and  $C$

## Case 1: Gov. as R/C + Monitoring $e$ and $a$

The government's problem is to maximize its payoff subject to two IRCs and two ICCs. The optimal mechanism is given by

$$t_1 = \frac{e_1^2}{2} \quad t_2 = \frac{e_2^2}{2}$$

$$\left\{ \begin{array}{l} t_1 - \frac{e_1^2}{2} \geq 0 \\ t_2 - \frac{e_2^2}{2} \geq 0 \end{array} \right. \quad \left\{ \begin{array}{l} t_1 - \frac{e_1^2}{2} \geq t_2 - \frac{e_2^2}{2} \\ t_2 - \frac{e_2^2}{2} \geq t_1 - \frac{e_1^2}{2} \end{array} \right.$$

## Case 2: Gov. as R/C + Monitoring $a$ and $C$

The government's problem is to maximize its payoff subject to two IRCs and two ICCs. The optimal mechanism is given by

$$t_1 = \frac{e_1^2}{2} + \frac{e_2^2 - \hat{e}_2^2}{2} \quad t_2 = \frac{e_2^2}{2}$$

with  $\hat{e}_2 = e_2 + \theta_1 - \theta_2$  and  $\hat{e}_1 = e_1 + \theta_2 - \theta_1$

$$\left\{ \begin{array}{l} t_1 - \frac{e_1^2}{2} \geq 0 \\ t_2 - \frac{e_2^2}{2} \geq 0 \end{array} \right. \quad \left\{ \begin{array}{l} t_1 - \frac{e_1^2}{2} \geq t_2 - \frac{\hat{e}_2^2}{2} \\ t_2 - \frac{e_2^2}{2} \geq t_1 - \frac{\hat{e}_1^2}{2} \end{array} \right.$$

### Case 3: Gov. as R/C + Monitoring $e$ and $C$

The government's problem is to maximize its payoff subject to two IRCs and two ICCs. The optimal mechanism is given by

$$t_1 = \frac{e_1^2}{2} - a_1 + \theta_2 - \theta_1 \quad t_2 = \frac{e_2^2}{2} - a_2$$

with  $\hat{a}_2 = a_2 + \theta_2 - \theta_1$  and  $\hat{a}_1 = a_1 + \theta_1 - \theta_2$

$$\left\{ \begin{array}{l} t_1 + a_1 - \frac{e_1^2}{2} \geq 0 \\ t_2 + a_2 - \frac{e_2^2}{2} \geq 0 \end{array} \right. \quad \left\{ \begin{array}{l} t_1 + a_1 - \frac{e_1^2}{2} \geq t_2 + \hat{a}_2 - \frac{e_2^2}{2} \\ t_2 + a_2 - \frac{e_2^2}{2} \geq t_1 + \hat{a}_1 - \frac{e_1^2}{2} \end{array} \right.$$

## Case 4: Firm as R/C + Monitoring $e$ and $a$

The government's problem is to maximize its payoff subject to two IRCs and two ICCs. The optimal mechanism is given by

$$\tau_1 = R - (\theta_1 - e_1) - \frac{e_1^2}{2} - (\theta_2 - \theta_1) \quad \tau_2 = R - (\theta_2 - e_2) - \frac{e_2^2}{2}$$

$$\left\{ \begin{array}{l} R - (\theta_1 - e_1) - \frac{e_1^2}{2} - \tau_1 \geq 0 \\ R - (\theta_2 - e_2) - \frac{e_2^2}{2} - \tau_2 \geq 0 \end{array} \right\} \left\{ \begin{array}{l} R - (\theta_1 - e_1) - \frac{e_1^2}{2} - \tau_1 \geq R - (\theta_1 - e_2) - \frac{e_2^2}{2} - \tau_2 \\ R - (\theta_2 - e_2) - \frac{e_2^2}{2} - \tau_2 \geq R - (\theta_2 - e_1) - \frac{e_1^2}{2} - \tau_1 \end{array} \right.$$

## Case 5: Firm as R/C + Monitoring $a$ and $C$

The government's problem is to maximize its payoff subject to two IRCs and two ICCs. The optimal mechanism is given by

$$\tau_1 = R - (\theta_1 - e_1) - \frac{e_1^2}{2} - \frac{e_2^2 - \hat{e}_2^2}{2} \quad \tau_2 = R - (\theta_2 - e_2) - \frac{e_2^2}{2}$$

with  $\hat{e}_2 = e_2 + \theta_1 - \theta_2$  and  $\hat{e}_1 = e_1 + \theta_2 - \theta_1$

$$\left\{ \begin{array}{l} R - (\theta_1 - e_1) - \frac{e_1^2}{2} - \tau_1 \geq 0 \\ R - (\theta_2 - e_2) - \frac{e_2^2}{2} - \tau_2 \geq 0 \end{array} \right\} \left\{ \begin{array}{l} R - (\theta_1 - e_1) - \frac{e_1^2}{2} - \tau_1 \geq R - (\theta_1 - \hat{e}_2) - \frac{\hat{e}_2^2}{2} - \tau_2 \\ R - (\theta_2 - e_2) - \frac{e_2^2}{2} - \tau_2 \geq R - (\theta_2 - \hat{e}_1) - \frac{\hat{e}_1^2}{2} - \tau_1 \end{array} \right.$$

## Case 6: Firm as R/C + Monitoring $e$ and $C$

The government's problem is to maximize its payoff subject to two IRCs and two ICCs. The optimal mechanism is given by

$$\tau_1 = R - (\theta_1 - e_1) - \frac{e_1^2}{2} - (\theta_2 - \theta_1) \quad \tau_2 = R - (\theta_2 - e_2) - \frac{e_2^2}{2}$$

with  $\hat{a}_2 = a_2 + \theta_2 - \theta_1$  and  $\hat{a}_1 = a_1 + \theta_1 - \theta_2$

$$\left\{ \begin{array}{l} R - (\theta_1 - e_1) - \frac{e_1^2}{2} - \tau_1 \geq 0 \\ R - (\theta_2 - e_2) - \frac{e_2^2}{2} - \tau_2 \geq 0 \end{array} \right\} \left\{ \begin{array}{l} R - (\theta_1 - e_1) - \frac{e_1^2}{2} - \tau_1 \geq R - (\theta_1 - \hat{e}_2) - \frac{\hat{e}_2^2}{2} - \tau_2 \\ R - (\theta_2 - e_2) - \frac{e_2^2}{2} - \tau_2 \geq R - (\theta_2 - \hat{e}_1) - \frac{\hat{e}_1^2}{2} - \tau_1 \end{array} \right.$$



# Payoffs **with cost padding**

Case 1 Case 6	$\Pi^{GEA} = \Pi^{FEC} = S + R - p\theta_1 - (1-p)\theta_2 + \frac{1}{2}$
Case 2 Case 5	$\Pi^{GAC} = \Pi^{FAC} = S + R - \theta_2 + \frac{1}{2} + \frac{p(a)}{2(1-p(a))}(\theta_2 - \theta_1)^2$
Case 3 Case 4	$\Pi^{GEC} = \Pi^{FEA} = S + R - \theta_2 + \frac{1}{2}$

# Conclusion

$$\Pi^{GEC} = \Pi^{FEA} < \Pi^{GAC} = \Pi^{FAC} < \Pi^{GEA} = \Pi^{FEC}$$

- When the government is the residual claimant, it obtains the highest payoff by monitoring effort and cost padding, and the lowest payoff by monitoring effort and cost.
- When the firm is the residual claimant, the government obtains the highest payoff by monitoring effort and cost, and the lowest payoff by monitoring effort and cost padding.